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ACTION AF-01

INFO	LOG-00	CIAE-00	C-01	OASY-00	DODE-00	DOEE-00	EUR-01
	HA-09	H-01	TEDE-00	INR-00	IO-19	LAB-04	L-03
	ADS-00	M-01	NEA-01	NSAE-00	NSCE-00	OIC-02	OMB-01
	PA-01	PM-02	PRS-01	P-01	SNP-00	SP-00	SSO-00
	SS-00	TRSE-00	T-00	USIE-00	CORE-00	SNIS-00	NISC-02
	/051W						

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FM AMEMBASSY DAR ES SALAAM
 TO SECSTATE WASHDC IMMEDIATE 1468
 AMEMBASSY KIGALI PRIORITY
 USMISSION USUN NEW YORK PRIORITY
 AMEMBASSY KAMPALA PRIORITY
 AMEMBASSY BUJUMBURA PRIORITY
 AMEMBASSY ADDIS ABABA PRIORITY
 AMEMBASSY BRUSSELS PRIORITY
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STATE FOR AF/C-FULLER, AF/RA
 ALSO PARIS FOR PERLOW, BRUSSELS FOR DUBROW

E.O. 12356: N/A
 TAGS: PREL, MOPS, PGOV, OAU, RW, TZ
 SUBJECT: ARUSHA PEACE TALKS

REF: DAR ES SALAAM 2558

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THE FOLLOWING DRAFT TEXT WAS PROVIDED BY THE US
OBSERVER AT THE ARUSHA TALKS, JOYCE LEADER.

1. SUMMARY. RWANDAN PEACE TALKS CONTINUE TO TURN AROUND PENDING MILITARY ISSUES WITHOUT GETTING TO KEY ISSUES OF FORCE PROPORTIONS AND PARTICIPATION OF THE RPF IN THE GENDARMERIE. AT A PLENARY SESSION MAY 23, THE GOR AND THE RPF CONFIRMED AGREEMENT ON SOME ELEMENTS OF THE DISENGAGEMENTS PROCESS, BUT THE RPF WITHHELD CONCURRENCE ON THE FACILITATOR'S PROPOSED STRATEGY FOR DEMILITARIZATION/NEUTRALIZATION OF KIGALI OVER TIMING OF THE FORMATION OF THE BROAD-BASED GOVERNMENT. WHILE THE RPF DESIRE TO SEE THE NEW GOVERNMENT IN PLACE AS EARLY IN THE PROCESS AS POSSIBLE IS A VALID CONCERN, IT REOPENS QUESTIONS OF RPF SECURITY ADDRESSED IN THE PLAN. THE GOR, AND THE FACILITATOR ARE UPSET BY WHAT APPEARS TO BE RPF STALLING. USG MAY WISH TO CONSIDER REINFORCING WITH RPF INTERLOCUTORS A FACILITATOR PLEA TO DEMONSTRATE ITS SINCERITY AND COMMITMENT TO THE NEGOTIATION

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PROCESS. MEANWHILE, REPORTS FROM ADDIS SUGGEST PROGRESS ON UN/OAU COLLABORATION ON RWANDA. END SUMMARY.

2. DISENGAGEMENT PROCESS. THE GOR AND THE RPF CONFIRMED AGREEMENT ON SOME ELEMENTS OF THE DISENGAGEMENT PROCESS AT A PLENARY SESSION MAY 23.

--ASSEMBLY ZONES ARE TO BE LARGE ENOUGH TO ACCOMMODATE TROOP ASSEMBLY POINTS, HEAVY WEAPONS STORAGE POINTS AND THE RETURN OF DISPLACED PERSONS. THE ZONES AND THE TROOP ASSEMBLY POINTS WITHIN THEM ARE TO BE DEMARCATED AND IDENTIFIED BY THE NEUTRAL INTERNATIONAL FORCE (NIF). THIS MEANS THAT SOME RPF ASSEMBLY POINTS ARE LIKELY TO BE SITUATED OUTSIDE THE ZONE CURRENTLY OCCUPIED BY THE RPF. DIFFERENCES REMAIN OVER THE IDENTIFICATION/DEMARCATION PROCESS.

--CANTONMENT SITES, WHERE HEAVY WEAPONS ARE TO BE STORED, WILL BE SEPARATED FROM TROOP ASSEMBLY POINTS. THE WEAPONS WILL REMAIN THE PROPERTY OF THE RESPECTIVE SIDES UNTIL COMPLETION OF THE FORCE INTEGRATION PROCESS. THE NIF COMMANDER WILL IDENTIFY

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CANTONMENT SITES. DIFFERENCES REMAIN OVER WHETHER
CONTROL/SECURITY OF THESE SITES IS THE SOLE
RESPONSIBILITY OF THE NIF (FACILITATOR AND GOR VIEW)
OR THE JOINT RESPONSIBILITY OF THE NIF AND THE
RESPECTIVE FORCE (RPF POSITION).

--LIGHT WEAPONS WILL BE STORED AT TROOP ASSEMBLY
POINTS. THE FINAL DEFINITION OF "LIGHT" AND "HEAVY"
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WEAPONS IS UNDER DISCUSSION.

3. STATUS OF KIGALI. THE FACILITATOR'S INTRICATE
PLAN FOR DEMILITARIZING AND NEUTRALIZING KIGALI,
AGREED TO BY THE GOR (AS IT WAS BASED ON GOR
PROPOSALS), WAS PUT ON HOLD WHEN THE RPF CHALLENGED
THE SEQUENCE OF EVENTS. IN THE PLENARY, THE RPF
ARGUED FOR FORMATION OF THE BROAD-BASED GOVERNMENT AS
EARLY AS POSSIBLE IN THE PROCESS, "EVEN BEFORE
ARRIVAL OF THE NIF." THE FACILITATOR'S PLAN CALLED
FOR THE NEW GOVERNMENT TO BE ESTABLISHED AFTER
DEPLOYMENT TO KIGALI OF THE FIRST CONTINGENT OF THE
INTEGRATED ARMY, SOME 3-4 MONTHS AFTER ARRIVAL OF THE
NIF. THE RPF LINKED ITS REVERSAL ON THE TIMING ISSUE
TO ITS CONCERN FOR WHAT POLITICAL AUTHORITY WOULD BE

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IN CHARGE BETWEEN SIGNING OF THE PEACE ACCORD AND
INSTALLATION OF THE BROAD-BASED GOVERNMENT. THE RPF
ARGUED THAT 8-9 MONTHS WAS TOO LONG TO WAIT FOR
FORMATION OF THE NEW GOVERNMENT.

4. COMMENT: THE RPF DEMAND FOR EARLY FORMATION OF
THE BROAD-BASED GOVERNMENT MAKES POLITICAL SENSE, BUT
IT RAISES DIFFICULT PRACTICAL PROBLEMS OF RPF

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SECURITY. THE RPF SAYS IT CANNOT COME TO KIGALI AS LONG AS GOVERNMENT TROOPS REMAIN. GOVERNMENT TROOPS CANNOT LEAVE UNTIL AN NIF IS THERE. THE GOR IS RELUCTANT FOR ALL TROOPS TO GO OUT OF KIGALI AT ONCE. THE RPF IS UNLIKELY TO ACCEPT THE IDEA OF THE NEW GOVERNMENT MEETING IN THE BUFFER ZONE. IT WILL PROBABLY PUSH AGAIN FOR ALL GOR FORCES TO LEAVE TOWN ONCE AN ADVANCE CONTINGENT OF THE NIF ARRIVES, WITH THE EXCEPTION OF A SPECIFIED NUMBER TO BE JOINED BY AN EQUAL NUMBER OF RPF TROOPS, BEFORE JOINT TRAINING. END COMMENT.

5. RPF STALLING? THE GOR DELEGATION IS FURIOUS WITH THE RPF FOR REOPENING THE SEQUENCING ISSUE WHICH IT

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THOUGHT HAD BEEN RESOLVED. KEY DELEGATES SPECULATE THE RPF HAS A HIDDEN AGENDA THAT ACCOUNTS FOR THE RPF KEEPING THE TALKS "GOING ROUND IN CIRCLES." THIS GOR VIEW WAS REINFORCED MAY 24 WHEN THE RPF REPORTEDLY PROPOSED TO SPEND ARUSHA TIME ON DEVELOPING A NEW MILITARY TRAINING CURRICULUM. THE FACILITATOR, TOO, EXPRESSED FRUSTRATION TO U.S. OBSERVER OVER APPARENT RPF TACTICS TO SLOW DOWN THE PACE OF PEACE TALKS. HE SAID TANZANIAN DEFENSE MINISTER WILL LECTURE BOTH SIDES ON THE PACE ISSUE AT A PLENARY MAY 25 AND SPEAK SEPARATELY TO THE RPF TO URGE IT TO DEMONSTRATE ITS COMMITMENT TO CONCLUDING THE NEGOTIATION PROCESS.

6. OAU/UN COOPERATION. OAU OBSERVER TELEXED FACILITATOR FROM ADDIS TO SAY: THE OAU/SYG IS STUDYING PROPOSALS FROM ARUSHA FOR OAU/UN COOPERATION IN RWANDA; UN/PKO CHIEF KOFI ANNAN IS TO BE IN ADDIS WEEK OF MAY 24; THE OAU/SYG IS WORKING ON IMMEDIATE EXPANSION OF NMOG (NOTE: ANNAN HAS ALREADY DEPARTED ADDIS, JONAH IS NOW THERE).

7. COMMENT: U.S. OBSERVER SHARES GOR AND FACILITATOR FRUSTRATION AT WHAT APPEARS TO BE MOUNTING EVIDENCE OF RPF STALLING; THREE DAYS LAST WEEK OF BATTLING THE FACILITATOR; REVERSAL ON SEQUENCING; AND SIDETRACKING TO DETAILS THAT WOULD BETTER BE DECIDED ELSEWHERE. AFTER NEARLY TWO WEEKS OF DISCUSSION ON PENDING MILITARY ISSUES, THE TWO SIDES HAVE YET TO TACKLE GENDARMERIE INTEGRATION AND FORCE PROPORTIONS, THE TRUE HEART OF THE MATTER. THE

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USG SHOULD CONSIDER REINFORCING THE TANZANIAN
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FACILITATOR'S PLEA TO THE RPF FOR A DEMONSTRATION OF
ITS COMMITMENT TO THE PROCESS WITH RPF INTERLOCUTORS
ELSEWHERE, EVEN INSIDE RWANDA. END COMMENT.

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